

CANADA

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Incident Response Groupe

Groupe d'intervention en cas d'incident

Minutes

A virtual meeting of the Incident Response Group was held on Sunday, February 13, 2022, at 4:00 p.m.

Procès-verbal

Une réunion virtuelle du Groupe d'intervention en cas d'incident a eu lieu le dimanche 13 février 2022 à 16h00.

C O N F I D E N C E  
T H E  
Q U E E N , S  
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D O C U M E N T  
C O N F I D E N T I E L  
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R E I N E



Present

C The Prime Minister  
O \*(Mr. Trudeau),  
N in the Chair,  
F The Deputy Prime Minister and Minister of  
Finance  
I \*(Ms. Freeland),  
D The Minister of Intergovernmental  
E Affairs, Infrastructure and  
N Communities  
C \*(Mr. LeBlanc),  
N The President of the Queen's Privy Council  
C for Canada and Minister of Emergency  
E Preparedness  
O \*(Mr. Blair),  
O The Minister of Justice and Attorney  
General of Canada  
F \*(Mr. Lametti),  
O The Minister of Public Safety  
(Mr. Mendicino),  
T The Minister of National Defence  
H \*(Ms. Anand),  
E The Minister of Transport  
\*(Mr. Alghabra),  
  
\*Secure device

Étaient présents

D Le Premier ministre  
O \*(M. Trudeau),  
C Président,  
U La vice-première ministre et ministre  
M des Finances  
E \*(Mme Freeland),  
N Le ministre des Affaires  
T Intergouvernementales, de l'Infrastructure et  
C des Collectivités  
O \*(M. LeBlanc),  
N Le président du Conseil privé de la Reine  
C pour le Canada et ministre de la  
N Protection civile  
F \*(M. Blair),  
I Le ministre de la Justice et procureur général  
D du Canada  
E \*(M. Lametti),  
N Le ministre de la Sécurité publique  
T \*(M. Mendicino),  
I La ministre de la Défense nationale  
E \*(Mme Anand),  
L Le ministre des Transports  
\*(M. Alghabra),  
  
\*Appareil sécur

Also present

Q Mr. J. Innes  
U (Office of the Minister of  
E Intergovernmental Affairs,  
E Infrastructure and Communities),  
N Ms. L. Church  
, (Office of the Deputy Prime Minister  
and Minister of Finance),  
S Mr. A. Steinhouse  
(Office of the Minister of Justice and  
Attorney General of Canada),  
P Mr. M. Maka  
(Office of the Minister of Transport),  
R Mr. M. Power  
I Mr. M. Menouar  
V (Office of the Minister of National  
Defense),  
Y Ms. Z. Astravas  
(Office of the President of the Queen's  
Privy Council for Canada and Minister  
C of Emergency Preparedness),  
O Mr. M. Jones  
(Office of the Minister of Public  
U Safety),  
N Mr. M. Sabia  
(Finance Canada),  
C Mr. F. Daigle  
(Justice Canada),  
I Mr. M. Keenan  
L (Transport Canada),  
Mr. R. Stewart  
(Public Safety Canada),

Étaient aussi présents

Q Mr. J. Innes  
U (Cabinet du ministre des Affaires  
E Intergouvernementales, de l'Infrastructure  
E et des Collectivités),  
N Mme L. Church  
, (Cabinet de la vice-première ministre et  
ministre des Finances),  
S M. A. Steinhouse  
(Cabinet du ministre de la Justice et  
procureur général du Canada),  
P M. M. Maka  
(Cabinet du ministre des Transports),  
R M. M. Power  
I M. M. Menouar  
V (Cabinet de la ministre de la Défense  
nationale),  
Y Mme Z. Astravas  
(Cabinet du président du Conseil privé de la  
Reine pour le Canada et ministre de la  
C Protection civile),  
O M. M. Jones  
(Cabinet du ministre de la Sécurité  
U publique),  
N M. M. Sabia  
(Finances Canada),  
C M. F. Daigle  
(Justice Canada),  
I M. M. Keenan  
L (Transports Canada),  
M. R. Stewart  
(Sécurité publique Canada),



<u>Also present (Cont'd)</u>		<u>Étaient aussi présents (suite)</u>	
C	Mr. W. Eyre	D	Mr. W. Eyre
O	Mr. B. Matthews	O	Mr. B. Matthews
N	(National Defence),	N	(Défense nationale),
F	Mr. P. Prévost	F	M. P. Prévost
I	(Immigration, Refugees and Citizenship Canada),	I	(Immigration, Réfugiés et Citoyenneté Canada),
D	Mr. J. Ossowski	D	M. J. Ossowski
E	(Canadian Border Services Agency),	E	(Agence des services frontaliers du Canada),
N	Mr. D. Vignault	N	M. D. Vignault
C	(Canadian Security Intelligence Service),	C	(Service canadien du renseignement de sécurité),
E	Ms. B. Lucki	E	Mme B. Lucki
C	(Royal Canadian Mounted Police),	C	(Gendarmerie royale du Canada),
O	Ms. K. Telford	O	Mme K. Telford
F	Mr. J. Broadhurst	F	M. J. Broadhurst
O	Mr. B. Clow	O	M. B. Clow
F	Mr. J. Brodhead	F	M. J. Brodhead
T	Ms. S. Khalil	T	Mme S. Khalil
H	Mr. B. Chin	H	Mr. B. Chin
E	Mr. P. Proulx	E	M. P. Proulx
U	Mr. C. Ahmed	U	M. C. Ajmed
Q	Ms. M. Michel	Q	Mme M. Michel
E	Ms. V. Kattar Miller	E	Mme V. Kattar Miller
E	(Prime Minister's Office),	E	(Cabinet du premier ministre),
U	Mr. K. MacKillop	U	M. K. MacKillop
E	Ms. L. Setlakwe	E	Mme L. Setlakwe
N	Ms. J. Bogden	N	Mme J. Bogden
E	Mr. M. Vandergrift	E	M. M. Vandergrift
U	Mr. M. MacDonald	U	M. M. MacDonald
E	Mr. J. Hutchison	E	M. J. Hutchison
N	Ms. L. Baird	N	Mme L. Baird
E	Mr. D. MacGillivray	E	M. D. MacGillivray
S	Ms. I. Neville	S	Mme I. Neville
	Ms. N. Boilard		Mme N. Boilard
	Mr. J. Waring		M. J. Waring
	Ms. S. Sortland		Mme S. Sortland
	Ms. K. Levesque		Mme K. Levesque
	(Privy Council Office),		(Bureau du Conseil privé),
P	Interim Clerk of the Privy Council and	P	La greffière intérimaire du Conseil privé et
R	Secretary to the Cabinet	R	secrétaire du Cabinet
I	(Ms. J. Charette).	I	(Mme J. Charette).
V	The Deputy Clerk and Associate Secretary	V	La Sous-greffière et secrétaire associée du
Y	to the Cabinet	Y	Cabinet
	(Ms. N. Drouin).		(Mme N. Drouin).
C	National Security and Intelligence Advisor	C	Conseillère à la sécurité nationale et au
O	to the Prime Minister	O	renseignement auprès du Premier ministre
U	(Ms. J. Thomas).	U	(Mme J. Thomas).
N		N	
C	<u>Secretary</u>	C	<u>Secrétaire</u>
I	Mr. S. Tupper	I	M. S. Tupper
L	(Privy Council Office).	L	(Bureau du Conseil privé).



Also present (Cont'd)

Étaient aussi présents (suite)

Recording Secretary

Secrétaire de séance

Mr. D. Vanderlip  
(Privy Council Office).

M. D. Vanderlip  
(Bureau du Conseil privé).



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**INCIDENT  
RESPONSE  
GROUP**

February 13, 2022  
4:00 p.m. – 5:30 p.m.

**GROUPE  
D'INTERVENTION  
EN CAS D'INCIDENT**

Le 13 février 2022  
16h00 – 17h30

Secure VTC

Vidéoconférence sécurisée

**AGENDA**

**ORDRE DU JOUR**

1. Progress on Federal Actions

a. Immediate actions

b. Future actions
1. Progrès des mesures fédérales

a. Les actions immédiates

b. Les actions futures
2. Targeted Situational Update

a. Key updates in the last 24 hours
2. Mise à jour ciblée de la situation

a. Mises à jour clés au cours des dernières 24 heures
3. Key Communications

a. National/FPT

b. Canada-US/International
3. Communications clés

a. Nationale et FPT

b. Canada-ÉU/Internationale





Opening Remarks

Remarque d'ouverture

[REDACTED]

[REDACTED]

The Prime Minister turned to the Minister of Public Safety to outline additional actions that could be taken by federal authorities to deal with and prevent further blockades. The Minister noted that great progress had been made in clearing and securing the Ambassador Bridge, but that there was no definitive timeline for reopening. Enforcement actions are also occurring at other points of entry (POEs) including Coutts and Emerson.

The establishment of an Integrated Central Command (ICC) in Ottawa to coordinate the response from the Royal Canadian Mounted Police (RCMP), the Ontario Provincial Police (OPP) and the Ottawa Police Service (OPS) is also a significant and concrete action.

At the Blue Water crossing in Sarnia, the Canadian Border Services Agency (CBSA) has also doubled its capacity for commercial vehicles, allowing carriers additional corridors for cross-border trade.

[REDACTED]

[REDACTED]



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Minister highlighted ongoing economic losses of 0.1 per cent to 0.2 per cent of gross domestic product for every week the blockades continue.

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[REDACTED]

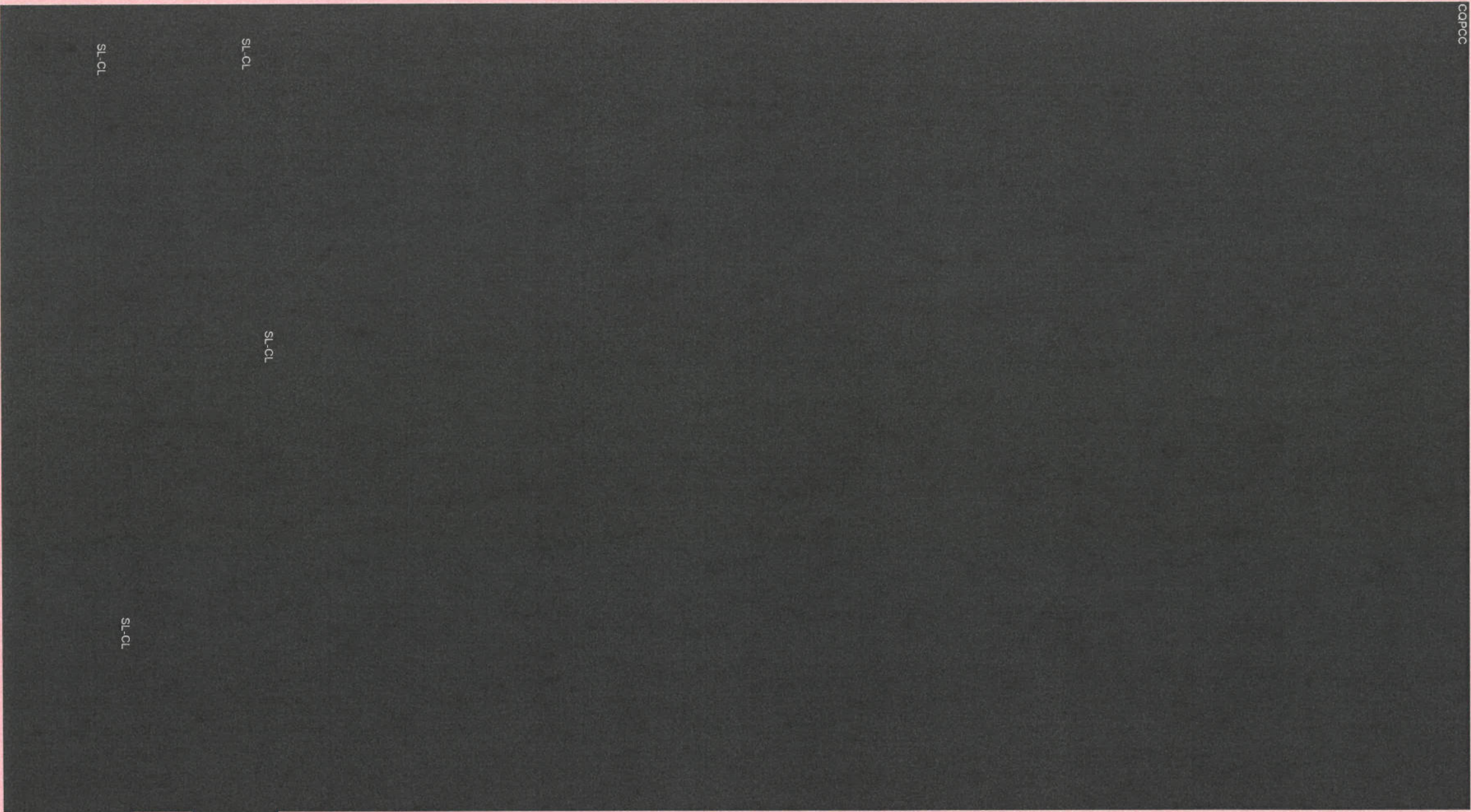
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C O N F I D E N C E O F T H E G U E E N , S P R I V Y C O U N C I L

COPOC



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D O C U M E N T C O N F I D E N T I E L D U C O N S E I L P R I V E D E L A R E I N E



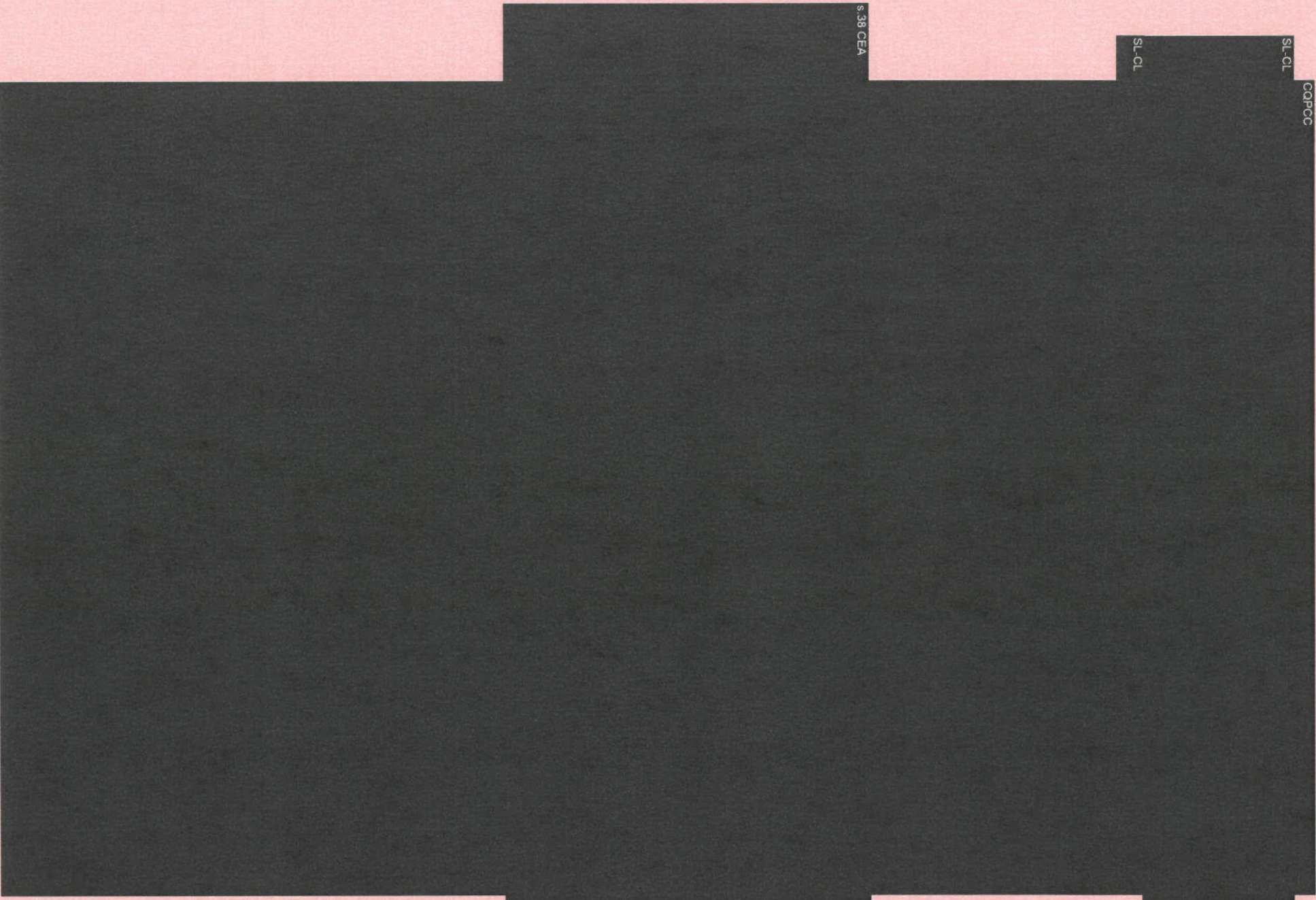
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C O N F I D E N C E O F T H E U E E N , S P R I V Y C O U N C I L



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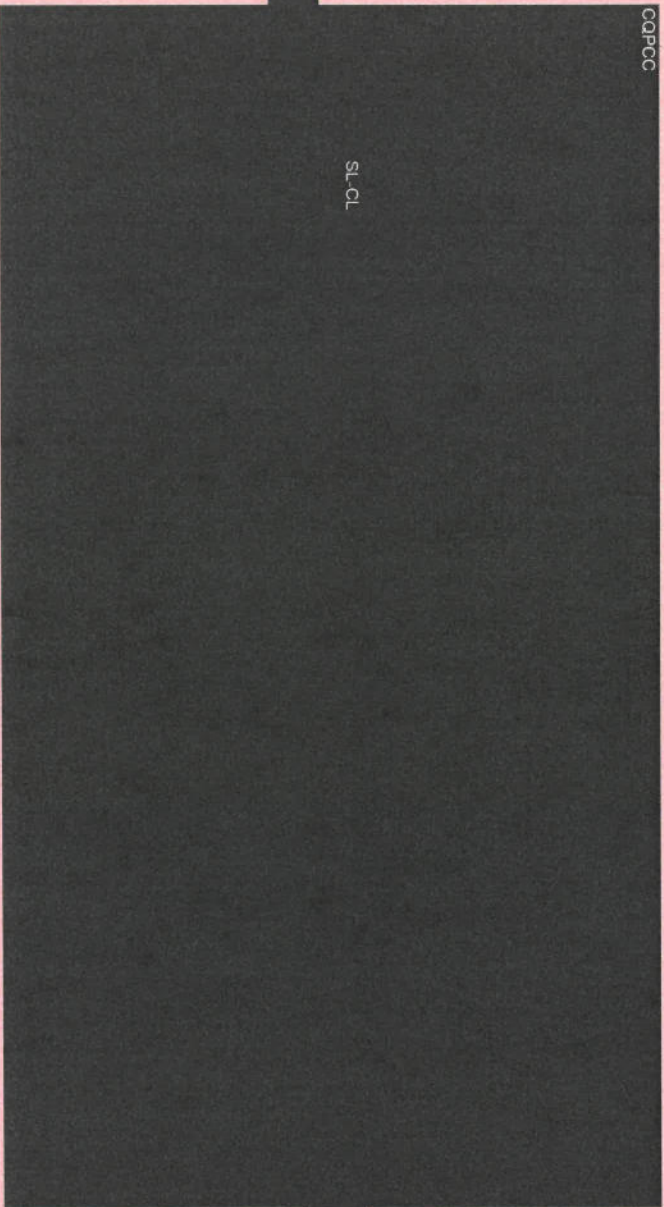


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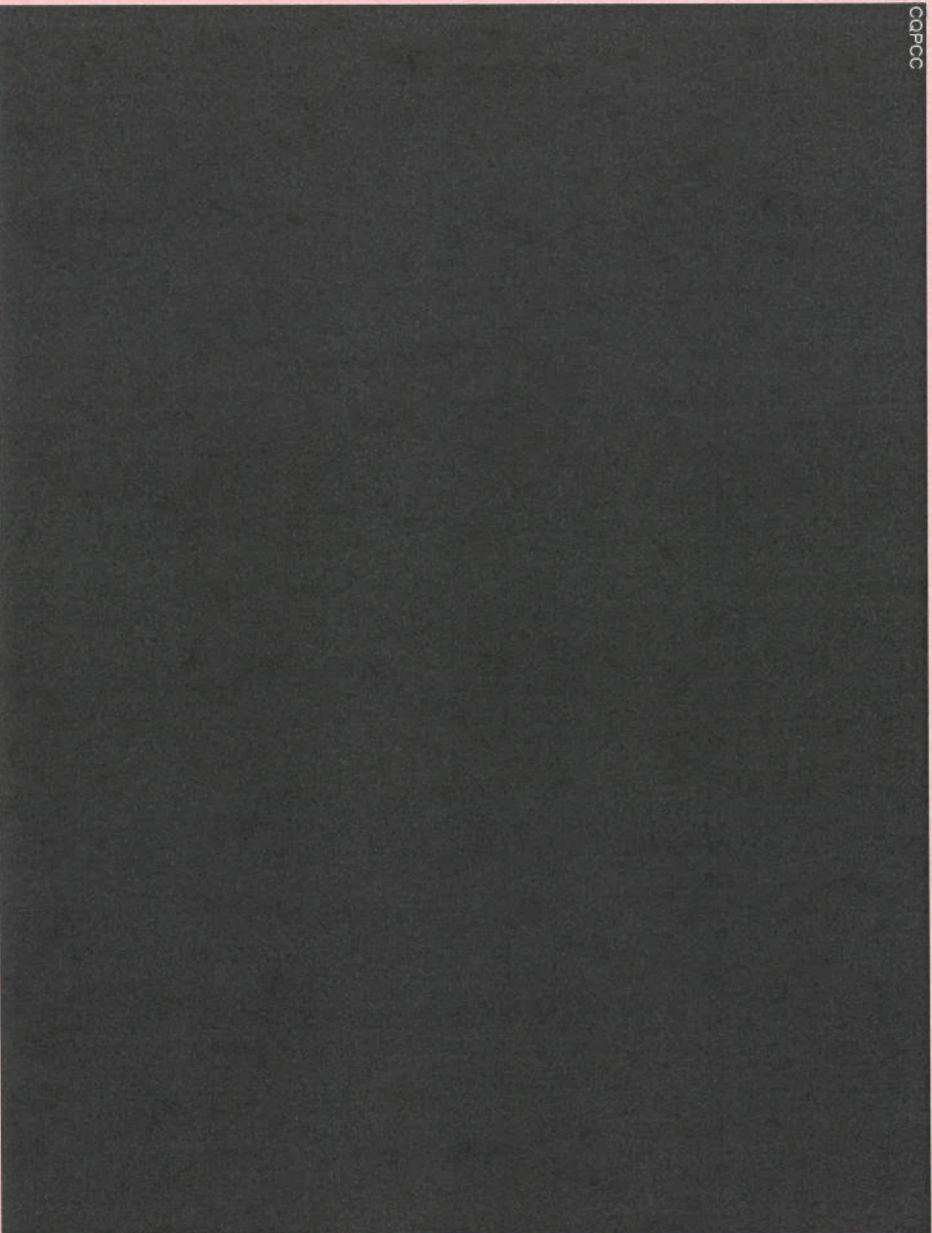
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Wrap-Up

Conclusion

CAPOC



D O C U M E N T C O N F I D E N T I E L D U C O N S E I L P R I V É D E L A R E I N E






Category	Issues	Advice	Rational and timeline	OPI
Enforcement actions with current legal authorities	<ul style="list-style-type: none"><li>• Agreements exist that permit sharing of resources between organizations, but the number of resources are stretched.</li><li>• Private sector security in some protests would be considered but are not considered acceptable in many of the current high-profile areas due to level of risk.</li></ul>	Pursue  Pursue	Continue assessing in short term Continue assessing in short term	RCMP  RCMP/PS
Enforcement actions without current legal authorities	<div>ST-CL COPCC</div>	Pursue  Pursue	Immediately  Continue assessing in short term	Finance  Finance
Additional measures	<ul style="list-style-type: none"><li>• Promote Provincial and Territorial implementation of Maximum Enforcement Strategy comparable to approach taken by Ontario by maximizing penalties including revocation of licenses, loss of operating certificates and fines for those using private or commercial vehicles in an illegal blockade.</li></ul>	Pursue	Immediately	TC/PS
	<ul style="list-style-type: none"><li>• Maximize penalties including revocation of licenses, loss of operating certificates and fines for those using private or commercial vehicles in an illegal blockade.</li></ul>	Pursue	Immediately	TC
	<ul style="list-style-type: none"><li>• Implementation of a Government of Canada public "Tow Truck Strategy" including:<ul style="list-style-type: none"><li>○ financial incentives to provide services,</li><li>○ penalties for failing to provide services,</li><li>○ federal support for procurement (services and / or trucks),</li><li>○ identification of qualified drivers employed by all levels of government;<div>ST-38</div></li><li>○ securing support of major freight operators (who are the primary users of heavy tow trucks).</li></ul></li></ul> <div>ST-CL COPCC</div>	Pursue	Immediately	TC
	<div>ST-38 CE COPCC</div>	Pursue	Immediately	PS/GAC
	<ul style="list-style-type: none"><li>• Exercise any available powers under the <i>Not-for-Profit Act</i> to void the convoy being registered under the Act</li></ul>	Pursue	Continue assessing in short term	ISED



	<ul style="list-style-type: none"><li>• Activate a Government Operations Command Centre</li></ul>	Hold	May be redundant to existing command centres	RCMP
	<ul style="list-style-type: none"><li>• Identify a federal operational lead coordinator</li></ul>	Hold	Assess implementation of enforcement actions for 2-3 days	RCMP
	<div><div></div><div>s.38 CEA</div></div>	Pursue	Continue assessing in short term	IRCC/CBSA
		Pursue	Continue assessing in short term	IRCC/CBSA
	<ul style="list-style-type: none"><li>• Harden Ports of Entry and Trade Corridors with fencing, barricades, controlled access points and additional personnel (law enforcement or CAF)</li></ul>	Pursue	Continue assessing in short term	CBSA
	<ul style="list-style-type: none"><li>• Minister of Public Safety authorities to decide that a passport is not to be issued or is to be revoked if they have reasonable grounds to believe that the decision is necessary to prevent the commission of a terrorism offence, as defined in section 2 of the <i>Criminal Code</i>, or for the national security of Canada or a foreign country or state.</li></ul>	Pursue	Continue assessing in short term	PS
	<ul style="list-style-type: none"><li>• Minister of IRCC with authority to refuse to issue, cancel, or revoke passports in cases of passport fraud, passport-related criminality, where someone is charged with an indictable offence, when someone is subject to a term of imprisonment in Canada, or where someone has judicially-imposed restrictions on their travel.</li></ul>	Pursue	Continue assessing in short term	IRCC
<div><div></div><div>s.38 CEA</div></div>				



IRG TRACKER

<p>Follow up to Feb 12, 2022 IRG Meeting: NEW Actions Identified (For additional detail see highlighted items)</p> <div><div>COAPCC</div><div>SL-CL</div></div> <ul style="list-style-type: none"><li>- <b>FPT:</b> Engage with Ontario, explore AB request continued bilateral engagement with Provinces</li><li>- <b>Communications:</b> Readout from IRG, identify Government actions to highlight and communicate, highlight US actions in support</li><li>- <b>Intelligence:</b> Provide clear sit rep of progress made on aggregation of intel at Feb 13 sit rep</li><li>- <b>Tow Trucks:</b> Provide list of additional available tow trucks and lists of appropriately licensed drivers</li><li>- <b>Critical Infrastructure:</b> Clearly identify critical infrastructure other than POEs, and plans for securing critical infrastructure not currently impacted by protests, including role of different organizations (local police, RCMP)</li><div><div>COAPCC</div><div>COF</div></div><li>- <b>Policing:</b> Confirm (and get readout of) plan in place for Ottawa response</li></ul>	<p>Daily Sit Rep and Documents of Relevance</p> <div><div>Blockades - Feb 11, 2022.docx</div><div>Feb 12 AM Sit Rep.docx</div><div>Ambassador Bridge - Impacts.docx</div></div>
<p>Follow up to Feb 13, 2022 DMOC Meeting: NEW Actions Identified (For additional detail see highlighted items)</p> <ul style="list-style-type: none"><li>- <b>Top-line:</b> Feb 13 IRG meeting must focus on immediate action, immediate decisions, and communications strategy</li><li>- <b>Action Plan:</b> Need to identify what authorities exist and have not yet been applied, as well as what additional authorities are required now and what may be required in the future</li><li>- <b>FPT:</b> continue bilateral engagement with PTs and encourage them to apply additional measures within their authority, including implementing orders similar to what Ontario has done</li><div><div>SL-CL</div></div><li>- <b>Communications Plan:</b> Prepare a plan that will help influence behavior and support efforts to address the ongoing challenges</li><li>- <b>Communications:</b> Communicate enforcement actions that have been taken to date and others that will be applied</li></ul>	








TRACK 1

Item	Details	Lead	Supporting Department	Timeline	Notes	Documents Received
1. Identify a clear leadership table within the federal government to establish clear information sharing	Establish regular Deputy Minister calls	NSIA to set up daily DMOC calls		Ongoing. First daily meeting Feb 11	<ul style="list-style-type: none"><li>Daily DMOC schedule established.</li><li>Action daily sit-reps to provide to IRG members</li></ul>	
Policy/Program Actions	Circulate daily PCO-NSIA led sit-reps (including information from all federal partners)	PCO/NSIA				
2. Collaborate with local and provincial police forces to identify resourcing needs, share with DM Table, especially in instances where the needs cannot be met, and outline where federal resourcing can fill gaps		RCMP			<ul style="list-style-type: none"><li>Political engagement with Ontario</li></ul>	
Policy/Program Actions						
3. Establish a mandate and terms for a potential lead federal negotiator, who this could be, who he or she would engage, etc.	<ul style="list-style-type: none"><li>Terms of Reference for engagement</li><li>Potential federal interlocutor</li></ul>	PS			<div>s.37 CEA</div> <ul style="list-style-type: none"><li>Should this be provincial or federal? What role should they play?</li><li>Is this a police, political, or appointed figure?</li></ul>	<div>s.37 CEA</div>
Policy/Program Actions		NSIA				
	<div>s.38 CEA</div> Consult PCO Communications, IAS	PCO-IAS	ITAC CSIS		<div>s.38 CEA</div>	



Item	Details	Lead	Supporting Department	Timeline	Notes	Documents Received
	on roles and responsibilities		PS CSE PCO-Comms GAC DND RCMP GOC		<ul style="list-style-type: none"><li>Identify additional reports that are being developed and share more broadly to aggregate intelligence (e.g., CSIS, ITAC)</li><li>Provide clear status update at Feb 13 IRG.</li><li>Include in daily sit-reps</li></ul>	
5. Action plan for tow trucks  <i>Enforcement Actions</i>	Domestic tow truck support (e.g., Montreal)	TC	CBSA RCMP PSPC		<ul style="list-style-type: none"><li>Need truck drivers, as many as possible to action direct seizures</li><li>Identify (with OPP and PSPC) procurement and contracting incentives/penalties</li><li>Ontario to looking at commandeering trucks as part of emergency measures</li><li>NSIA tasked clear plan with milestones to CBSA, RCMP, PSPC</li><li>TC to provide a list of available tow trucks and list with options and recommendations for accessing additional tow-trucks</li><li>Identify list of individuals capable of operating tow trucks in different geographic locations</li><li>Identify list of individuals in different geographic locations capable of operating trucks and other vehicles belonging to protesters</li></ul>	
	Leverage procurement strategies (e.g., leverage preferred suppliers list)	TC				
	Identify available resources and equipment to support towing operations (e.g., police	TC				



Item	Details	Lead	Supporting Department	Timeline	Notes	Documents Received
6. Confirm protection of critical infrastructure and ports of entry at greatest risk  <i>Enforcement Actions</i>	Engage TC, PS, CBSA to leverage existing information sources	PS	TC CBSA	Development of evergreen list in progress.	<ul style="list-style-type: none"><li>Stand up vigilance at key points</li><li>TC engaged with airports, railways; CBSA do the same re bridges</li><li>CBSA requires concrete plans [REDACTED] POEs</li><li>Can reroute some traffic but hard to reroute all without major disruption</li><li>CBSA to follow up with each POE to make sure that they have enough resources on hand or identify additional needs</li><li>Need to identify critical infrastructure aside from POEs (i.e. bridges, tunnels, power plants, communications equipment, etc.)</li><li>Clearly identify critical infrastructure other than POEs</li><li>Identify plans for securing critical infrastructure that is not currently impacted by protests, including role of different organizations (local police, RCMP, CAF)</li></ul>	 COVID Mandate Protest Map Nation:  PS-SP-#4219079-v3-NCSB_-_CID_-_Conv  Protest POE List POJ Engagement 202202  Backgrounder on Ambassador Bridge B
7. Further define and elaborate on potential consequences for protestors  <i>Enforcement Actions</i>	Potential TC measures under the <i>Canada Transportation Act</i> (e.g., AMPs, fines, etc.)  Leverage potential/upcoming provincial measures (e.g., truck seizures, applying financial penalties, prosecuting criminal actions)	TC	PS DoJ PCO CPIC IRCC		<ul style="list-style-type: none"><li>Comms – refining this narrative as we can clearly shape the specifics for Ontario</li><li>RCMP talking with Chiefs of Police next week on changes of legislation and approaches to protest acts (i.e. AB critical infrastructure defense act)</li></ul>	 2022.02.12 - Canada Transportation Act.pdf



Item	Details	Lead	Supporting Department	Timeline	Notes	Documents Received
8. Explore potential immigration measures  <i>Enforcement Actions</i>	Assess options for border/immigration measures and mobility consequences.	IRCC	CBSA DOJ RCMP PS		<div>s.38 CEA</div> <div></div> <ul style="list-style-type: none"><li>Other potential immigration measures - other tools we have at the border to stop people crossing</li></ul> <div>s.38 C</div>	<div>W</div> <div>Border Measures and Mobility Consequence</div>
9. Explore options for FPT engagement  <i>Policy/Program Actions</i>	FMM and/or bilateral calls	PCO-IGA	PS (FPT Table)		<ul style="list-style-type: none"><li>Prepare for FMM (essential in a track 2 scenario)</li><li>Focus on FPT information-sharing through operational leads</li><li>Continue using PS FPT table (with TC) as main officials forum</li><li>IGA network used to direct to PS table; maintain open lines of communication</li><li>Ongoing bilateral engagement locally and via lead ministers</li><li>Consider how other existing FPT tables may be activated quickly, as needed (but avoid disconnected discussions at too many tables)</li><li>PS is organizing a call Feb 13 with IRCC, CBSA <div>s.38 CE</div></li><li>Engage with Ontario concerning Ottawa Police Services</li><li>Continuing FPT bilateral discussions</li><li>Engage with PTs to have them apply the same orders that were applied by Ontario</li></ul>	<div>W</div> <div>Engagement with PTs.docx</div>
10. Action Plan  <i>Policy/Program Actions</i>	Prepare a plan for Consideration at IRG	PCO-S&I	PS RCMP CBSA CAF IRCC TC	Present options for consideration at Feb 13 IRG	<ul style="list-style-type: none"><li>Identify law enforcement gaps that can be filled using existing authorities</li><li>Identify law enforcement gaps that can only be filled with additional authorities</li><li>Identify any other measures such as those identified by IRCC and TC</li></ul> <div>s.38 CEA</div>	<div>PDF</div> <div>2022.02.12 - RFA authorities for CAF in</div>



Item	Details	Lead	Supporting Department	Timeline	Notes	Documents Received
11. Communications <i>Policy/Program Actions</i>	Communications activities to address the ongoing situation	PCO-Comms	All others	For discussion at Feb 13 IRG	<ul style="list-style-type: none"><li>Consistent public communications that the GoC has provided all the additional resources requested by the City of Ottawa.</li><li>Prepare a Communications Plan to help influence behavior and support efforts to address the ongoing challenges. Must be specific and actionable; consider multiple audiences (Canadians, protesters, international audience, etc.); need to align with municipal/provincial/federal comms</li><li>Communicate enforcement actions that have been taken to date and others that will be applied</li></ul>	

TRACK 2

Item	Details	Lead	Supporting Department	Status	Summary	Documents Received
Assess utility of other tools that do not require invoking the Emergencies Act <i>Enforcement Actions</i>	<div>s.38 CEA</div> <div>s.38 CE</div>	<div>s.38CEA</div>				<div>SL-CL</div> <div>COPCC</div>
Scenario Planning <i>Policy/Program Actions</i>		PS	PCO-EMS DOJ RCMP DND TC CBSA		<ul style="list-style-type: none"><li>Identify operational scenarios, what are the roles of various departments, what authorities exist, and what authorities may be required to fill gaps.</li><li>Identify objectives for Track 2 invocation</li><li></li></ul>	



C O N F I D E N C E - I N F O R M A T I O N , S E C R E T A R Y C O U N C I L

EVERGREEN Last Update: 2022-02-13 3:26 PM  
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Item	Details	Lead	Supporting Department	Status	Summary	Documents Received
[REDACTED]						
Emergencies Act Operationalization  Enforcement Actions	IDTF	PCO	DND CAF RCMP NSIA		<ul style="list-style-type: none"><li>Develop tactical operational plan.</li></ul> <div>[REDACTED]</div> <ul style="list-style-type: none"><li>How does this get communicated?</li><li>Gold/silver/bronze team in place to assess the EA in a RCMP leadership space</li><li>We need scenario planning to show how bad things could actually get</li></ul>	

D O C U M E N T C O N F I D E N C E - I N F O R M A T I O N , S E C R E T A R Y C O U N C I L



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Item	Details	Lead	Supporting Department	Status	Summary	Documents Received
					<ul style="list-style-type: none"><li>What are the federal assets needed to deal with the scenarios, how would we deal with them, the authorities needed, the worst-case scenario in terms of doing this track 2 work</li></ul>	

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