How can Trans Persons Change the Sex Designation on their Birth Certificate?

This guide is focused on issues relating to how trans persons can change the sex designation on their birth certificates. For information on how trans persons can legally change the name used on their identification documents, see this guide.

This page is intended to help trans persons with issues related to changing the sex designation on their birth certificates. As such, some of this information may not be helpful to those seeking to change their birth certificates for another reason.

Note: Every effort has been made to ensure comprehensiveness and accuracy (as of May 2015). However, this FAQ may not fully reflect the current state of the law.

We use the term "trans" to include anyone who does not identify with the sex designation they were assigned at birth.

Questions addressed in this FAQ:

- Why might I want to change the sex designation on my birth certificate?
- Should I have to have surgery in order to change the sex designation on my birth certificate?
- Are sex designations on birth certificates even necessary?
- How can I change the sex designation on my birth certificate?
- Where do I apply to change the sex designation on my birth certificate?
- What proof do I need to show in order to change the sex designation on my birth certificate? Do I need to show proof of surgery?
- Can I apply if I am younger than 18 or 19?
- Can I apply even if I was born outside of my current province/territory?

Why might I want to change the sex designation on my birth certificate?

Many trans persons consider the sex they were assigned at birth to be inaccurate. If this is you, changing the sex designation on your birth certificate may be important for your well-being. It is also important for legal reasons as well.

In order to enjoy a greater degree of safety and freedom from discrimination, you may want to have identification documents that match the gender with which you identify and present yourself. The information on most identification documents is drawn from birth certificates, so changing your birth certificate is often a necessary first step. "Sex" is a

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category on most driver's licenses, passports and health cards, and so you may find yourself being forced to discuss your gender identity – sometimes even your genitals – with a stranger. This is even worse when that stranger is empowered to make decisions that greatly affect you, such as whether to write you a traffic ticket, offer you a job, refer you for medical treatment, or let you enter the country.

Trans persons face widespread discrimination and high rates of violence. Of trans Ontarians surveyed by the Trans PULSE Project, 26% reported being hit or beaten up because they were trans, 73% reported being made fun of, and 39% reported being turned down for a job. In 2010, Trans PULSE estimated that 50% of trans Ontarians had seriously considered suicide at some point in their lives because of the discrimination they faced. Involuntary outing on a regular basis, such as by having an inaccurate gender specified on your identification documents, eliminates one of the few mechanisms you may have to protect yourself from transphobia.

In 2014, a judge in Alberta considered the constitutionality of the provincial law that regulated gender markers on birth certificates. The judge <u>struck down</u> that law, because it was contrary to the *Canadian Charter of Rights and Freedoms*. In doing so, the judge cited a <u>prior decision</u> of the Ontario Human Rights Tribunal. That decision detailed some of the discrimination faced by trans persons (referred to here as "transgendered" [sic]):

"[T]ransgendered persons as a group tend to face very high rates of verbal harassment and physical assault and are sometimes even murdered because of their transgendered status. [...] [I]t is very difficult for a transgendered person to find employment, [...] there are very high rates of unemployment among transgendered people generally, and [...] many transgendered people are fired once they are exposed in the workplace as being transgendered."

These concerns also extend to young trans persons, who may be forced to endure bullying by their peers if the sex designation on school records does not match their gender identity.

Should I have to have surgery in order to change the sex designation on my birth certificate?

Many trans persons want the benefits of official documents that correspond to their identity but may not want to undergo surgery. They may be content with the use of hormones or simply by presenting themselves consistently with their gender identity.

Gender reassignment surgery can be expensive, difficult to access, and carries the risks associated with any surgery. In addition, it has been reported to typically cause sterility. Gabrielle Bouchard of the Montreal-based Centre for Gender Advocacy has said the surgical requirement in order for official documents to be changed amounts to mandatory sterilization. The surgery requirement also emphasizes biological sex characteristics

rather than gender identity. Even after surgery has been performed, a second doctor must sometimes "confirm" the surgery. C.F., the plaintiff in the <u>Alberta</u> court case mentioned earlier, <u>told the *Edmonton Journal*</u>:

"What this legislation requires is that you not only submit to dangerous, risky surgery, but then actually attend for a humiliating genital inspection before two separate physicians, both of whom will make a value judgment about whether your genitals are sufficiently female[.] It's like something from ages gone by. It's very disturbing stuff."

Due to these types of concerns, there have been and continue to be legal challenges to the various provincial legislation that require reassignment surgery in order to change sex designation. In the Ontario and Alberta decisions discussed earlier, the requirement for gender reassignment surgery was found to be discriminatory. As a result of these rulings, several provinces, including Alberta, British Columbia, Manitoba, Ontario, and Quebec, have taken steps to amend their laws to remove reassignment surgery from the requirements necessary in order for you to change your sex designation. Nova Scotia has also indicated that it plans to amend its legislation to remove the surgery requirement.

Are sex designations on birth certificates even necessary?

Some activists have argued for the removal of sex designations from identification documents altogether, on the basis that gender identity is not a binary classification. The binary does not accommodate people who do not identify with a binary gender classification.

Ongoing cases challenging legislation in <u>British Columbia</u>, <u>Saskatchewan</u> and <u>Quebec</u> are seeking the removal of sex designations from birth certificates. So far, although several provinces have removed the surgery requirement, no province has taken the step of removing sex designations altogether or providing for a third non-binary option.

In contrast, several countries, including <u>Australia and Germany</u>, now allow persons to designate their sex on their passport with an "X". However, some trans rights advocates argue that the "X" continues to out trans persons, and is used as an excuse for not eliminating the surgery requirement. An <u>Australian</u> court has ordered the government to register a third category of sex designations on birth certificates and name change certificates

For more on the possibility of non-binary gender designations, see the BC Law Institute's report, where the Institute highlights the implications and consequences of different solutions to providing a non-binary sex designation in Canada.

How can I change the sex designation on my birth certificate?

All provinces and territories except Nunavut have procedures for changing sex designations when a person has undergone gender reassignment surgery.

The rules for changing the sex designation on a birth certificate vary from province to province. They are also changing rapidly. In all provinces except Quebec, where the *Civil Code* governs these issues, the law concerning birth registration is found in the provincial *Vital Statistics Act* and associated regulations. These laws and regulations can be consulted for free on http://canlii.org. Note that a province may have policies that are not in the legislation. For more information about requirements, check with the government agency responsible for birth certificates in your province or territory (listed below), or with a trans advocacy organization, such as Eggle Canada.

Many provinces require letters from a mental health professional in order to change a person's gender marker or name. Such a letter may also be required to access sex reassignment surgery.

Where do I apply to change the sex designation on my birth certificate?

Online government information is limited outside British Columbia, Manitoba and Ontario. Where specific information regarding change of sex designation is unavailable on a province's website, the links below provide contact information for the appropriate agency.

Alberta	Service Alberta
British Columbia	<u>Vital Statistics Agency</u>
Manitoba	<u>Vital Statistics Agency</u>
New Brunswick	Service New Brunswick
Newfoundland and	Service NL
Labrador	
Nova Scotia	Service Nova Scotia
Ontario	Service Ontario
Prince Edward Island	Department of Health and Wellness (Vital Statistics)
Quebec	<u>Directeur de l'état civil</u> (in English, see bottom of the
	webpage)
Saskatchewan	eHealth Saskatchewan (Vital Statistics)
Northwest Territories	Health and Social Services (Vital Statistics)
Nunavut	Department of Health (only general information is available;
	Nunavut does not have a law that allows for changing the sex
	designation on your birth certificate)
Yukon	Health and Social Services (Vital Statistics)

What proof do I need to show in order to change the sex designation on my birth certificate? Do I need to show proof of surgery?

Until recently, all provinces and territories required you to have gender reassignment surgery if you wanted to change the sex designation on your birth certificate. Ontario became the first province to drop this requirement in 2012 when, as mentioned previously, its human rights tribunal <u>ruled</u> the requirement was discriminatory. The Alberta Court of Queen's Bench handed down a similar <u>ruling</u> in April 2014. Ontario has not officially amended their legislation, but are now registering changes without proof of surgery as a matter of policy. British Columbia, Alberta and Manitoba are the only provinces that have formally amended their legislation to eliminate the surgery requirement. In Alberta, the new requirements are set out in <u>regulations</u>.

New Brunswick, Newfoundland and Labrador, PEI and Saskatchewan all require applicants to document that they have undergone gender reassignment surgery, usually by

having at least two physicians – the surgeon who performed the surgery and another who did not – certify that fact. Quebec and Nova Scotia also currently require proof of surgery, but changes to the law are on their way (see below). In Quebec, the second physician must practice medicine in Quebec. In New Brunswick and the Northwest Territories, the second physician must be licensed in any Canadian jurisdiction.

The law in this area is changing rapidly as legislation is amended and court challenges are brought regarding surgery requirements. Consulting the relevant statutes will not always give a full picture of the current requirements or upcoming amendments. For current information, contact a trans advocacy organization, such as <u>Egale Canada</u>.

Alberta	No proof of surgery required;
	You must provide:
	1. A declaration, which provides your date of birth,
	and states that you identify with and maintain the
	gender identity that corresponds with your
	desired sex designation; and
	2. Confirmation from a licensed doctor or
	psychologist licensed in Alberta or another
	jurisdiction that the sex designation on your birth
	certificate does not correspond with your gender
	identity
British Columbia	No proof of surgery required;
	You must provide:
	1. A declaration, which states you have assumed,
	identify with and intend to maintain the gender
	identity that corresponds with your desired sex
	designation; and
	2. Confirmation from a doctor or psychologist
	licensed in BC or the province or territory where
	you live that the sex designation on your birth
	certificate does not correspond with your gender
	identity

Manitoba	No proof of surgery required;
	You must provide:
	1. A declaration, which states you identify with the
	requested sex designation, you are currently
	living full-time in a manner consistent with the
	requested sex designation and you intend to
	continue doing so; and
	2. A supporting letter from a health care
	professional licensed in Canada or where you
	live that your gender identity corresponds with
	the requested sex designation
New Brunswick	Proof of surgery required
Newfoundland and Labrador	Proof of surgery required
Nova Scotia	Proof of surgery still required, but a bill to eliminate the
	requirement has received royal assent. Under the new
	law, which is not yet in force, you will written
	statements from themselves and a member of a
	profession to be prescribed in the regulations that
	confirm your gender identity.
Ontario	No proof of surgery required;
	You must provide:
	1. A declaration, which states your gender identity);
	and
	2. A note from a doctor or psychologist licensed to
	practice in Canada that confirms your gender
	identity
Prince Edward Island	Proof of surgery required

Quebec	Proof of surgery required, but change is pending;
	The requirements under the new law have not been set
	yet.
Saskatchewan	Proof of surgery required
Northwest Territories	Proof of surgery required
Yukon	Proof of surgery required
Nunavut	There is no provision in the <i>Vital Statistics Act</i> for
	changing sex designation, even with surgery

Can I apply if I am younger than 18 or 19?

Sex reassignment surgery is generally not performed on those under the provincial age of majority, as all clinics in Canada that currently perform reassignment surgery conform to the recognized <u>Standards of Care</u>. These Standards, which are regarding health care for trans persons, forbid irreversible interventions (such as surgery) on patients before they reach the age of majority. As a result, if you are a minor in Canada, you generally cannot change your sex designation in provinces or territories where proof of surgery is required.

In provinces that do not require surgery, the age requirements vary:

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No age minimum, but if you are under the age of majority (18),
you must have parental/guardian permission
No age minimum, but if you are under the age of majority (19),
you must have parental/guardian permission
No age minimum, but health care professional must attest to
your capacity to make health care decisions
No age minimum, but surgery is required and will not be
performed if you are under 18; in addition, if you are under the
age of majority (19), you must have parental/guardian
permission
No age minimum, but surgery is required and will not be
performed if you are under 18; in addition, if you are under the
age of majority (19), you must have parental/guardian
permission
Under current law: No age minimum, but surgery is required
and will not be performed if you are under 18; in addition, if
you are under the age of majority (19), you must have parental/
guardian permission.
Under new law (not yet in force): No age minimum, but if you
are under 16, you must have parental/guardian permission or
apply to the Supreme Court of Nova Scotia for an order
dispensing with the requirement of parental consent.
No age minimum, but if you are under 16, you must have
parental/guardian permission
No age minimum, but surgery is required and will not be
performed if you are under 18; in addition, if you are under the
age of majority (18), you must have parental/guardian
permission

Quebec	Age minimum is 18.
Saskatchewan	No age minimum, but surgery is required and will not be performed if you are under 18; in addition, if you are under the
	age of majority (18), you must have parental/guardian
	permission
Northwest Territories	No age minimum, but surgery is required and will not be
	performed if you are under 18; in addition, if you are under the
	age of majority (19), you must have parental/guardian
	permission
Nunavut	There is no provision in the <i>Vital Statistics Act</i> for changing sex
	designation
Yukon	No age minimum, but surgery is required and will not be
	performed if you are under 18; in addition, if you are under the
	age of majority (19), you must have parental/guardian
	permission

Note that legal challenges to the minimum age requirements are currently proceeding in several provinces, including <u>Quebec</u> and <u>Saskatchewan</u>. Click <u>here</u> to listen to an interesting radio interview with a 10 year old who would like to change the sex designation on her birth certificate.

Can I apply even if I was born outside of my current province/territory?

British Columbia, Ontario and Northwest Territories will change sex designations only for births registered in their respective provinces. Some provinces will register a change of sex and then transmit it to the jurisdiction where the birth was registered.

Alberta	No explicit requirement that the applicant was born in Alberta
British Columbia	Legislation requires that the applicant was born in British
	Columbia
Manitoba	Legislation requires that the applicant was born in Manitoba.
	Changes permitting applications from Canadian citizens who
	have resided in Manitoba for at least one year (the latter will
	receive a "change of sex designation" certificate, not a new
	birth certificate) are not yet in force.
New Brunswick	No explicit requirement that the applicant was born in New
	Brunswick
Newfoundland and	No explicit requirement that the applicant was born in
Labrador	Newfoundland and Labrador
Nova Scotia	Under current law: Applicants born outside of Nova Scotia
	may apply, and the province will transmit their request to the
	jurisdiction where their birth was registered.
	Under new law (not yet in force): Legislation requires that the
	applicant was born in Nova Scotia.
Ontario	Legislation requires that the applicant was born in Ontario
Prince Edward Island	Applicants born outside of Prince Edward Island may apply,
	and the province will transmit their request to the jurisdiction
	where their birth was registered.
Saskatchewan	No explicit requirement that the applicant was born in
	Saskatchewan
Quebec	Under the new law (not yet in force): Legislation requires that
	the applicant was born in Canada and resides in Quebec, or
	that the applicant was born in Quebec and resides in a place
	where change of sex designation is unavailable or impossible

Northwest Territories	Legislation requires that the applicant was born in Northwest
	Territories
Nunavut	There is no provision in the <i>Vital Statistics Act</i> for changing
	sex designation
Yukon	Applicants born outside of Yukon may apply, and the province
	will transmit their request to the jurisdiction where their birth
	was registered

For more information:

The Trans PULSE Project prepared a report for the Canadian Human Rights Commission on sex designation in federal and provincial IDs in 2012. The report was prepared for hearings on Bill C-279, a proposal to add gender identity and expression to the *Canadian Human Rights Act* and to hate crime provisions of the *Criminal Code*. The report can be found here.

In 2014, the British Columbia Law Institute prepared a report for the Uniform Law Conference of Canada on the state of the Canadian law regarding change of sex designation, and regarding options for reform in 2014. The report can be found <u>here</u>.